

list of the beneficiaries of the sadaqat to that of the fay', yet if he refused to render military service, he benefited no more from the sadaqat and was commanded to earn his livelihood himself. (cf. Sarakhsi, Sharh as-Siyar al-Kabir, ed. Munajjed, \$ 1978).

GAMES OF CHANCE

In prohibiting these, the Quran (5/90) has characterized them as the "work of Satan"; and this for cogent reasons. It is recognized that most of the social evils emanate from the bad distribution of the national wealth, some individuals becoming too rich and the others too poor and as a result they fall victim to exploitation by the rich. In games of chance and lotteries, there is great temptation for quick and easy gains, and often an easy gain is bad for society. Supposing that in the races-of horses and others-and in the lotteries, public or private, as well as all other games of chance, the people of a country spend 3 million pounds every week-as is the case in certain countries-in the course of only ten years, a sum of 1,560 millions of pounds will be collected from a very large number of the inhabitants and redistributed among a ridiculously small number. Less than one per cent of the people thrive at the expense of the remaining 99 per cent. In other words, the 99 per cent are impoverished in order to enrich the 1 per cent, and this one per cent of millionaires are created by systematically ruining the 99 per cent. Whether games of chance, including lotteries, are private or nationalized, the evil of accumulating wealth in the hands of the few, at the expense of a very vast majority, works with full force. Hence the total prohibition of games of chance and lotteries in Islam. As in capitalistic insurances, games of chance bear one-sided risks.

(Cont.....d)

ماہنامہ کاروان قمر کراچی دارالعلوم قمر الاسلام سلیمانیہ کے سابق طالبہ کا ترجمان

ایک عوامی اسلامی پرچہ

قرآن و سنت، فقہ و تصوف اور تاریخ و سوانح کے علاوہ

متنوع اسلامی عنوانات پر ہر ماہ عمدہ مضامین پیش کرتا ہے

زیر ادارت : علامہ محمد صحبت خان کوہاٹی ڈاکٹر نور احمد شاہتاز

مقام اشاعت : دارالعلوم انجمن قمر الاسلام سلیمانیہ پنجاب کالونی کراچی

امام محمد بن ادریس شافعی فرماتے ہیں : فقہ میں مجھ پر سب سے زیادہ احسان امام محمد بن حسن کا ہے

Insurance signifies essentially the repartition of the burden of an individual on as many as possible, in order to lighten the burden of each. Instead of the capitalistic companies of insurance, Islam preferred organizing insurance on the basis of mutuality and co-operation, aided by a gradation of the units culminating in the central government.

Such a unit could engage in commerce with the help of the unutilized funds remaining at its disposal, so that the capital is augmented. A time might come, when the members of a unit could be fully exempted, from paying further contributions, and might even receive amounts as profits of commerce. It goes without saying that these units of mutual aid could insure against all kinds of risks, such as accidents of traffic, fire, loss in transits, and so on. It goes also without saying that the insurance business is capable of being "nationalized" for all or certain kinds of risks, for instance, for temporary motives such as the dispatch of parcels, etc.

Without entering into technical details, it may be pointed out that the capitalistic insurance's, in which the insured person does not participate in the benefits of the company in proportion to his contributions, is not tolerated in Islam. For, such an insurance constitutes a kind of a game of chance.

In passing, we might mention another social institution of the time of the caliph 'Umar. He had organized a system of pensions for all the inhabitants of the country-and according to the Kitab al-Amwal of ibn Zanjūwaih and ar-Risalah al-'Uthmaniyah of al-Jahiz, even the non Muslim subjects were among the beneficiaries of these pensions-so much so that as soon as a child was born, he began to receive a certain pension. The adults received the minimum necessary for living. In the beginning, the caliph practised a certain discrimination amongst the different categories of the pensioners and if the minimum was 1, the most favoured person received 40; yet towards the end of his life, he decided to observe complete equality, but he died before this reform could be introduced. This institution, named "Diwan" by 'Umar, seems to have originated in the very time of the Prophet, as the following report implies" "The basis of this practice is the narration that the Prophet named Mahmiyah ibn Jaz' to be in charge of the governmental fifth of the booty captured on the Banu'l-Mustaliq; and in fact Mahmiyah was in charge of the governmental fifth of the booties. The sadaqat (=zakat taxes) were administered separately, and had their particular functionaries. The Prophet used to spend the sadaqat on orphans, weaklings and poor: if the orphan reached his puberty and military service (Jihad) became his duty, he was transferred from the

EXCEPTIONAL TAXES

The sadaqat were the only taxes of the State in the time of the Prophet and the Orthodox Caliphs. In later times, on occasions of extraordinary need, the jurists have admitted the legal possibility of imposing supplementary charges, on a strictly provisional basis, for possible exigencies. Such taxes are called Nawa'ib (calamities).

SOCIAL INSURANCE

Only risks involving heavy charges from objects of insurance, and these differ according to the times and social conditions. Among the Arabs at the commencement of Islam, the daily ailments were unknown, and medical care cost practically nothing; the average man built his house with his own hands, and did not pay even for the major part of the material. Thus it is easy to understand why one had then no need of insurance against sickness, fire, etc. On the contrary, insurances against captivity and against assassination were a real need. Already in the time of the Prophet, this point had received attention; and certain dispositions were made which had the elasticity of further development and adaptation to circumstances. Thus, in the Constitution of the City-State of Madinah of the first year of the Hijrah, this insurance is called ma'aqil and it worked in the following manner. If someone was made prisoner of war by an enemy, payment of ransom was needed for purchasing his liberation. Similarly, all bodily torts or culpable homicides required payment of damages or blood money. This often exceeded the means of the individual concerned, prisoner or criminal. The Prophet organized an insurance on the basis of mutuality: the members of a tribe could count on the central treasury of their tribe, to which everybody contributed according to his means; and if the treasury of the tribe proved inadequate, other related or neighboring tribes were under obligation to render aid. A hierarchy was established for organizing the units into a complete whole. At Madinah, the tribes of the Ansarites were well known; the Prophet ordered the Meccan refugees there, who belonged originally to the various tribes of Mecca, or were Abyssinians, or Arabs belonging to different regions, should all constitute a new "tribe" of their own, for purposes of the said social insurance.

Later in the time of the caliph 'Umar, the mutualities or units of insurance were organized on the basis of professions, civil or military administrations, to which one belonged, or even of regions. Whenever needed, the central or provincial government came to the succor of the units, as we have described above when speaking of State expenditure.

فقہیہ واحد اشد علی الشیطان من الف عابد ☆ ایک فقیر شیطان پر ہزار عابدوں سے زیادہ بھاری ہے

The category of those who are heavily indebted has, according to the practice of classical times, a whole series of applications: one helped those who had suffered from calamities such as floods, earthquakes, etc. It does not refer to the poor, who have already been mentioned in the beginning of the verse, but to the well-to-do who have suffered from abnormal conditions, beyond their power. Caliph 'Umar started a special section in the Public Treasury, in order to lend money, free of interest, to those who had temporary needs and provided the necessary guarantees for repayment. The caliph himself had recourse to it for his private needs. It goes without saying that the "nationalization" of lending without interest was the necessary concomitant of the prohibition of interest in Islam. The same caliph used to lend public money even to merchants for fixed periods, and the Treasury participated with them in a percentage of their business returns, participated not only in gains, but also in the event of losses. Another application of this State expenditure was for a kind of social insurance. If somebody was found guilty of involuntary homicide and was unable to pay the blood money, required by law, out of his own means, the government came to his help under this head of the budget, as is evidenced by several cases of the practice of the Prophet. We shall revert to this, again, later in detail.

The expression "in the path of God", in the Islamic terminology, signifies in the first instance military defense and the expenditure for the personnel, equipment, etc. But the term applies in fact to all sorts of charitable works, such as helping students, grants and aids in religious causes such as the construction of mosques, etc.

The last category concerns communications and tourist traffic in a wide sense: construction of bridges, roads, hotels, restaurants, security of routes (police included) hygienic arrangements, transport of travelers, and every comfort provided to aliens in the course of their journeying, including extending of hospitality to them without charge and in proportion to the means available. Formerly such hospitality was assured for three days in every place of stay.

In order to appreciate the merit of these Quranic dispositions, one must remember that the time was the very beginning of Islam, fourteen centuries ago. There is not much that could be added to these heads of expenditure. They seem to be well applicable to our own times in a progressive and welfare State, having a concern for the well-being of its subjects.

the terms were absolutely synonymous, and that God, out of His bounty, named them twice in order to make a double provision. According to this authority, as each of the eight heads in the Quranic verse should receive one-eighth of the State income, the poor would receive two-eighths. Be it what it two-eighths. Be it what it may, the first duty of the State is to see that no dweller on the Islamic soil is deprived of the means of livelihood: food, dress, lodging, etc.

The next item concerns the salaries of the functionaries: collectors, accountants, controllers of expenditure, auditors of accounts, etc. If the truth is to be told, this category comprises the entire administration, civil, military and diplomatic, as one can see in the description of the categories of the beneficiaries. The historian al-Baladhuri (in his *al-Ansab*) has preserved a document in which the caliph 'Umar demands of his governor of Syria: "Send us (to Madinah) an expert Greek, who may put in order the accounts of our revenues". (*hisaba faraidina*). We require no better authority for asserting that the non-Muslims could not only be employed in the administration of the Muslim State, but also be beneficiaries of the sadaqat levied exclusively on Muslims.

The category of those whose hearts are to be reconciled can more easily be understood by the modern term "secret funds". In his *al-Ahkam as-Sultaniyah*, the jurist Abu-Yala al-Farra' says: "As to those whose hearts are to be won, they are of four kinds: (1) Those whose hearts are to be won for their coming to the aid of the Muslims; (2) or for abstaining from doing harm to Muslims; (3) for inviting them to embrace Islam; and (4) for inviting through them their clans and families to embrace Islam. It is lawful to spend on each and every one of these whether they be Muslims or polytheists.

By the term "freeing the necks", one has always understood two kinds of expenditure: the liberation of slaves, and ransoming of the prisoners of war in the hands of the enemy. According to the Islamic law (Quran 24/33), every slave has the right to purchase his emancipation by paying his value to his master; and in order to earn the necessary amount he may compel his master to give him facilities to work, and during this period he does not require to serve his master.

Moreover, as we have just seen, it is the duty of the government to allot every year in the budget a certain sum for aiding the slaves to by their freedom. A document of the time of the Umayyad caliph 'Umar ibn 'Abd al-Aziz (reported by Ibn Sa'd), says, that the payment of the ransoms by the Muslim government includes liberating even the non-Muslim subjects who would have been made prisoners by the enemy.

minimum. Exemption was accorded further to beasts of burden and those employed for ploughing and irrigation.

There was a tax of 2 1/2% on savings and on silver and gold. This obliged people to employ their wealth for increase, and not indulge in idle hoarding.

STATE EXPENDITURE

The Quran (9: 60) has prescribed the principles regulating the budget of State expenditure in Islam in the following terms:

"Verily the sadaqat (i.e., taxes on Muslims) are only for the needy, and the poor, and those who work for these (taxes), and those whose hearts are to be reconciled, and to free the necks (i.e., slaves and prisoners of war), and the heavily indebted, and in the path of God, and for the wayfarer - a duty imposed by God; God is Knower, Wise."

These eight heads of expenditure which cover practically all the needs of a collectivity, need elucidation to enable the understanding of their exact range and application.

The term sadaqat, which we translate as the State tax on Muslims, and which is a synonym of zakat, signifies the taxes paid by Muslims to their government, in normal times, whether on agriculture, mines commerce, industry, pasturing herds, savings or other heads. These exclude the provisional taxes imposed in abnormal times, the revenues levied on non-Muslims, - subjects or foreigners, - and also all the non-obligatory contributions. Juridical literature of early Islam, and particularly the sayings of the Prophet leave no doubt that the term sadaqat was employed in this sense. It did not refer to all to alms, which can be neither obligatory nor determined as to the quantity and the time of payment. The equivalent for alms is infaqfi sabil Allah, expenditure in the path of God, or tatauwu, voluntary charity.

The first two categories of the needy (fuqara') and the poor (masakin), which are almost synonymous, have not been explained by the Prophet; there is a divergence of opinion.

According to the sayings and constant practice of the caliph 'Umar, (recorded by Abu Yousuf in his Kitab-al-Kharaj and Ibn Abi Shaibah in his Musannaf), fuqara' are the poor among the Muslims, and masakin are from among the non-Muslims residing in the Islamic territory, such as Jews. In his Futuh al-Buldan, Baladhuri cites another case of the same caliph, who awarded pensions to Christians of Jabiyah (Syria) from the Sadaqat i.e. Zakat-revenues. The jurist ash-Shafi-i thought that

فضل العالم علی العابد کفضل القمر علی سائر الكواكب (سنن ابوداؤد وترمذی)

WILLS

We have just mentioned that the right of testamentary bequests is operative only within the limits of a third of the property, in favour of persons other than creditors and heirs. The aim of this rule seems to be two-fold: Firstly, to permit an individual to adjust things, in extraordinary cases, when the normal rule causes hardship; and a third of the property is sufficient for fulfilling all such moral duties. Another motive of the law of will is to prevent the accumulation of wealth in the hands of a few, a thing which would happen if one should give all his property by will to a single person excluding totally one's near relatives. Islam desires the circulation of wealth among as large a number of people as possible, taking into account the interests of the family.

PUBLIC GOODS

One also has obligations as a member of a larger family, viz., society and the State in which one lives. In the economic sphere, one pays taxes, which the government redistributes in the interests of the collectivity.

The rates of taxes differ according to the various kinds of the sources of income, and it is interesting to note that the Quran, which gives precise directions with regard to budgetary expenditure, has enunciated neither rules nor rates of the income of the State. While scrupulously respecting the practice of the Prophet and of his immediate successors, this silence of the Quran may be interpreted as giving a latitude to the government to change the rules for income according to circumstances, in the interests of the people.

In the time of the Prophet, there were agricultural taxes, and the peasants handed over a tenth of the harvest, provided it was above a certain taxless minimum and irrigated their lands with rain or spring water, and half that rate in the case of wells as the means of irrigation. In commerce and exploitation of mines, one paid 2 1/2% of the value of goods. As for the import taxes, on foreign caravan-leaders there is an interesting fact which should profitably be brought into relief. In the time of the Prophet, these were subject to a tithe as customs duty; caliph 'Umar reduced by half this tax on foreigners, concerning certain categories of victuals imported in Madinah (as reported by Abu 'Ubaid). This precedent of high authority casts light on the essential principles of the fiscal policy of Islam. In the time of the Prophet, there were taxes on herds of camels, sheep and goats, and oxen provided they were fed on public pastures and exceeded in number the taxless

ایک عابد پر عالم کی فضیلت ایسی ہے جیسے کہ چاند کی فضیلت دوسرے تمام ستاروں پر (سنن ابوداؤد و ترمذی)

discipline should be imposed upon him in the interest of the collectivity.

Thus Islam has taken two steps; firstly the obligatory distribution of the goods of a deceased person among his close relatives, and secondly a restriction on the freedom of bequest through wills and testaments. The legal heirs do not require any testamentary disposition, and inherit the property of the deceased in the proportions determined by law. A testament is required solely in favour of those who have no right to inherit from a deceased person.

There is equality in the relatives of the same category, and one cannot award to one son (elder or younger) more than to the other, whether major or minor. The first charges on the property left by the deceased are the expenses of his burial. What remains goes then to his creditors, the debt having priority over the "right" of the inheritors. In the third place, his testament is executed, to the measure and extent that it is does not exceed one third of the available property (after burial and payment of debts). It is only after satisfying these prior obligations that heirs are considered. The (male or female) partner of life, the parents, the descendants (sons and daughters) are the first class heirs, and inherit in all cases. Brothers and sisters, and other remoter relatives inherit from a deceased person only in the absence of nearer relatives. Among these remoter relatives we find uncles, aunts, cousins, nephews and others.

Without entering into technical details, certain basic rules may be described. A homicide is excluded from the inheritance of his own victim, even if the court decides that it was a case of death by involuntary accident. The underlying idea seems to be to prevent all temptations to kill a rich relative in view of earlier inheritance. The Prophet has also prohibited inheritance among relatives of different religions, even between the husband and wife. However, the right of donating gifts and testament can be availed of in this respect; the Muslim husband, for instance, may bequest even on his death-bed a part of his property in favour of his non-Muslim wife. On the strength of the international and political conditions of their times, the classical Muslim jurists have instituted another hindrance, viz., the difference of the territory (i.e., political nationality) as barring inheritance. Evidently the statal treaties may regulate the question of private international law, in a contrary sense, on the basis of reciprocity.

In countries where the Islamic law of inheritance is not applied by governments, yet the right of testament is recognized, the Muslim inhabitants can, and must, utilize this facility, in order to fulfil their religious duty with regard to the disposition of their property after their death.

☆ قانوں شریعت ہی کا دوسرا نام فقہ اسلامی ہے ☆

distinction between the necessary minimum and the desirable plenitude, and on the other hand between those orders and injunctions which are accompanied by material sanctions and those which are not so, but for which Islam contents itself with persuasion and education only.

We shall describe first in a few words this moral aspect. Some illustrations would enable us to better understand its implications. Most emphatic terms have been employed by Islam to show that to beg charity of others is something abominable and it would be a source of shame on the day of Resurrection; yet simultaneously unlimited praise has been bestowed on those who come to the aid of the others, the best of men being in fact those who make a sacrifice and prefer others to their own selves. Similarly avarice and waste are both prohibited. One day the Prophet of Islam had need of considerable funds for some public cause. One of his friends brought a certain sum to offer as his contribution, and on the demand of the Prophet, he replied: "I have left at home nothing but the love of God and of His messenger." This person received the warmest praise from the Prophet. Yet on another occasion, another companion of his, who was seriously ill, told him when he came to inquire about his health: "O Messenger of God! I am a rich man, and I want to bequest all that I possess for the welfare of the poor." The Prophet replied: "No; it is better to leave to thy relatives an independent means of livelihood than that they should be dependent on others and be obliged to beg." Even for two-third and for a half of the possessions the remarks of the Prophet were: "that is too much." When the proposal was submitted to give one-third of the property in charity, he said: "Well, even the third is a large amount." (cf. Bukhari).

One day the Prophet saw one of his companions in miserable attire. On inquiry, he replied: "O Messenger of God! I am not at all poor; only I prefer to spend my wealth on the poor rather than on my own self." The Prophet remarked: "No; God likes to see on His slave traces of the bounty that He has accorded him!" (cf. Abu Dawud and Tirmidhi). There is no contradiction in these directions; each has its own context and relates to distinct individual cases. We are afforded an opportunity of determining the limits of the discretionary choice in excess of the obligatory minimum, vis-a-vis the other members of society.

INHERITANCE

Both the individual right of disposing of one's wealth, and the right of the collectivity vis-à-vis wealth of each individual, in as much as one is a member of society, have to be simultaneously satisfied. Individual temperaments differ enormously. Sickness or other accidents may also affect a man out of all proportion. So it is necessary that a certain

Everyone knows that human livelihood is in constant progress, through the domination and exploitation one after the other of all those things that God has created, whereas one sees that the rest of animals have changed nothing in their livelihood ever since God has created their species. The cause of this difference as discovered by biologists is the simultaneous existence of a society, a co-operation, and a liberty of competition inside the members of the society, i.e., human beings whereas other animals suffer from the lack of some or of all of these requisite conditions. Dogs, cats and snakes for instance do not create even a family; they perpetuate their race by means of free and momentary "love". Others, such as crows and pigeons do create a family in the form of couples, yet, even if the male helps in the construction of the nest, every member of the couple depends on its own gain for its livelihood. Perhaps the most developed social co-operation is found among bees, ants and termites (white ants): they live in a collective way, with complete equality in livelihood, yet without any competition among its members, and consequently it is not possible for the more intelligent or more industrious bee to live more comfortably than others. For this reason there is neither evolution nor change, much less progress in any of these species, as against the human race. The past history of man shows that every advance and every discovery of the means of comfort came into existence through competition and desire for amelioration, and also through the existence of grades of wealth or poverty among men, one above the other. Yes, the absolute liberty would lead devilish men to exploit the needy, and ooze them out gradually. So it was necessary for every progressive civilization and every healthy culture to impose certain duties on its members (such as the order to pay taxes, the interdiction of having recourse to oppression and cheating, etc.), and to recommend certain supererogatory acts (like charity and expenditure for the sake of God), yet nevertheless, to have a great deal of liberty of thought and action to its members, so that each one benefits himself, his family, his friends and the society at large. This is the exigency of Islam, and it also conforms to nature.

It is on the basis of this fundamental principle that Islam has constructed its economic system. If it tolerates the minority of the rich, it imposes on them heavier obligations: they have to pay taxes in the interest of the poor, and they are prevented from practicing immoral means of exploitation, hoarding and accumulation of wealth. For this end there will be some orders or injunctions, and also some recommendations - for charity and sacrifice - with the promise of spiritual (other worldly) reward. Further, it makes, on the one hand, a

ECONOMIC SYSTEM OF ISLAM -AN INTRODUCTION-

Dr. Muhammad Hamidullah

ISLAM provides guidance to its adherents in all phases and activities of life, in matters, material as well as spiritual. Its basic teaching with regard to economics is mentioned in several passages of the Quran. Far from despising material well-being, it recognizes (4/5) that: "... your goods which God has made as the very means of your subsistence..." and it orders: "and neglect not thy portion of this world" (Q. 28/77). However, it lays emphasis on the dual composition of man, by reminding that "... of mankind is he who saith: Our Lord! give unto us in this world; and he hath no portion in the Hereafter. And of them is also he who saith: Our Lord! give unto us what is good in this world and what is good in the Hereafter, and guard us from the doom of Fire. For these there is in store a goodly portion out of that which they have earned; God is swift at reckoning." (Q.2/200-2). In other verses we find it stated plainly and definitely that, all that is found on the earth, in the seas and even the heavens has been created by God for the benefit of man; or that all that is on earth, in the heavens, the ocean, the stars and others have been made subservient to man by God. It remains for man to know and to profit by the creation of God, and profit in a rational way, paying due regard to the future.

The economic policy of Islam has also been explained in the Quran, in most unequivocal terms: "... so that this (wealth) may not circulate solely among the rich from among you..." (Q. 59/7). Equality of all men in wealth and comfort, even if it is ideal, does not promise to be of unmixed good to humanity. First because natural talents are not equal among different men, so much so that even if one were to start a group of persons with complete equality, soon the spendthrift will fall into difficulties and will again look on the fortune of his comrades with greed and envy. Further, on philosophical and psychological grounds, it seems that in the very interest of human society it is desirable that there should be grades in wealth, the poorer having the desire and incentive to work harder. On the other hand, if everybody is told that even if he works more than what is required of him as his duty, he would get no reward and would remain as those who do not do more than their duty. one would become lazy and neglectful, and one's talent would be wasted to the great misfortune of humanity.

☆ امام احمد بن حنبل رحمۃ اللہ علیہ کا سن ولادت ۱۶۴ ہجری اور سن وصال ۲۴۱ ہجری ہے ☆